

Message Text

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ACTION EUR-12

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C O N F I D E N T I A L USNATO 3451

GENEVA FOR USDEL CSCE

E.O. 11652: GDS

TAGS: PFOR, NATO, CSCE

SUBJECT: CSCE AND WESTERN PUBLIC OPINION

REF: (A) USNATO 3430 (B) USNATO 3401

SUMMARY: IN JUNE 26 MEETING, SPC MADE FURTHER, MINOR AMENDMENTS TO CSCE PUBLIC OPINION PAPER TRANSMITTED REF A. SPC ALSO OVERRULED WORKING GROUP DECISION (PARA 5, REF A) ON SUBMISSION OF DRAFT TO PERMREPS. PAPER WILL THUS BE SUBMITTED FOR "NOTING" BY NAC ON JUNE 27, BUT SUBJECT TO ANY FURTHER ADDITIONS, CORRECTIONS, ETC. WHICH GENEVA NEGOTIATIONS MIGHT REQUIRE. ACTION REQUESTED: DEPARTMENT CONCURRENCE IN OUR AGREEING WITH COUNCIL "NOTING" REPORT AS ABOVE. END SUMMARY.

1. IN JUNE 26 MEETING, SPC APPROVED FOLLOWING MINOR CHANGES IN DRAFT CSCE/PR PAPER (FULL TEXT TRANSMITTED REF A):

(A) LAST PARAGRAPH IN INTRODUCTION WILL BE CHANGED TO READ --
"THE FOLLOWING IS PUT FORWARD AS GENERAL GUIDANCE. WHILE CONSIDERATION IS BEING GIVEN TO THE PREPARATION OF SPECIFIC COMMENTS ON THE SUBJECT MATTER OF THE CONFERENCE." (REFERENCE TO CONFIDENTIAL

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ANNEX A WOULD THUS BE DELETED FROM OVERALL GUIDANCE PAPER BY STRIKING IT FROM THIS PARAGRAPH AND BY REMOVAL OF LAST SENTENCE IN PARAGRAPH 6.1.) REFERENCE TO ANNEX COVERING SPECIFIC CSCE POINTS WILL BE CONTAINED IN COVER NOT ACCOMPANYING GUIDANCE

TEXT ONCE LATTER IS AGREED AND ISSUED. COVER NOTE WILL ALSO CONTAIN GUIDE FOR CROSS-REFERENCING ELEMENTS IN OVERALL PAPER WITH SPECIFIC POINTS TO BE COVERED IN ANNEX.

(B) AT CANADIAN SUGGESTION, SECOND SENTENCE OF PARA 1.5 HAS BEEN AMENDED AS FOLLOWS: "THE RESULTS OF CSCE CAN NEITHER REPLACE ALLIED SECURITY, WHICH IS FOUNDED ON COMMON DEFENSE EFFORTS AND COMMON RESOLVE, NOR REDUCE ITS IMPORTANCE."

(C) IN FIRST SENTENCE, PARA 1.6, REPLACE "AS TO" WITH "ABOUT".

(D) ADD FOLLOWING NEW LAST SENTENCE TO PARA 2.2 -- "IN EVALUATING THE INFLUENCE OF CSCE ON DETENTE, PROGRESS ON MBFR WILL BE RELEVANT." (FRENCH REP SAID HE THOUGHT HIS AUTHORITIES COULD ACCEPT THIS DEGREE OF LINKAGE BETWEEN CSCE AND MILITARY DETENTE.)

(E) DELETE "IN THIS RESPECT" FROM PENULTIMATE SENTENCE, PARA 2.4.

(F) REPLACE LAST SUBPARAGRAPH IN PARA 2.5 WITH FOLLOWING LANGUAGE (SUGGESTED BY FRG):

"TO INSCRIBE INTO THE AGENDA OF THE CSCE THE ELABORATION OF PROPOSALS REGARDING FREER MOVEMENT AND CONTACTS OF INDIVIDUALS, THE IMPROVEMENT OF EXISTING CONDITIONS IN THE HUMANITARIAN FIELD, FREER AND WIDER DISSEMINATION OF INFORMATION AS WELL AS COOPERATION IN CULTURE AND EDUCATION."

(G) DIVIDE LAST FULL SENTENCE IN PARA 3.2 TO READ AS FOLLOWS: "ALL PRINCIPLES ARE OF EQUAL IMPORTANCE. THEY SHALL BE INTERPRETED IN CONNECTION WITH ONE ANOTHER AND SHALL BE APPLIED EQUALLY AND UNRESERVEDLY."

(H) REPLACE "MUTUAL ADVANTAGE" AT END OF FIRST SENTENCE
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OF PARA 3.4 WITH "ON THE BASIS OF RECIPROCITY OF ADVANTAGES AND OBLIGATIONS".

(I) IN SECOND SENTENCE OF PARA 3.4, ADD "WIDER TRAVEL" BETWEEN "... NATIONALS OF DIFFERENT STATES" AND "GREATER ACCESS TO INFORMATION. . .".

2. IN DISCUSSING TIMING FOR NAC REVIEW OF CSCE/PR PAPER, DUTCH REP (BUWALDA) SUGGESTED THAT PERMREPS' ABSENCE NEXT WEEK WOULD POSTPONE NAC CONSIDERATION OF DOCUMENT, THUS LIMITING ITS POSSIBLE UTILITY IN DEALING WITH PUBLIC DURING FINAL PHASE OF STAGE II. SPC AGREED TO SUBMIT PAPER TO COUNCIL JUNE 27 WITH SUGGESTION THAT IT BE NOTED BUT WAS SUBJECT TO

ANY AMENDMENTS REQUIRED BY FINAL DEVELOPMENTS IN GENEVA.

3. SPC ALSO DISCUSSED CLASSIFICATION OF PAPER AND AGREED THAT IT COULD BE DOWNGRADED TO NATO RESTRICTED AFTER IT HAS BEEN APPROVED BY NAC AND AFTER CONCLUSION OF CSCE STAGE II. SEVERAL ALLIES (DANES, DUTCH, ITALIANS, LUXEMBOURG) AGREED THAT WITH SUITABLE DELETION OF CLASSIFIED MATTER, MAJOR ELEMENTS OF TEXT MIGHT BE PROVIDED TO MEDIA.

4. IN DISCUSSING ANNEX TO CSCE/PR PAPER (TRANSMITTED REF B), SPC EXPRESSED STRONG PREFERENCE FOR DEVELOPMENT OF COMMON ASSESSMENT RATHER THAN ONE TO WHICH ONE OR MORE ALLIES TAKE EXCEPTION ON CERTAIN POINTS. DISCUSSION CAME IN RESPONSE TO FRENCH SUGGESTION (PARA 2, REF B) THAT GOF HAD NOT YET DECIDED WHETHER IT COULD SUPPORT CANADIAN DRAFT AS BASIS FOR COMMON ASSESSMENT. FRENCH REP (DE LA FERRIERE) SAID FRENCH RESERVATION WAS ON TIMING ONLY SINCE GOF DID NOT WANT TO DELAY ISSUANCE OF OVERALL GUIDANCE FOR FINAL PREPARATION OF ANNEX. DELAY MIGHT REDUCE MAXIMUM UTILITY OF PAPER IN CLOSING PHASES OF GENEVA NEGOTIATIONS. DE LA FERRIERE ADDED THAT HIS GOVERNMENT HAD NOT EXCLUDED WORKING WITH ALLIES ON DEVELOPMENT OF JOINT DOCUMENT. BRUCE

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